



# Watershed Planning from the NWQI Perspective

*Accelerating voluntary conservation for clean  
water, and fostering rural community partnerships  
across the US*



United States  
Department of  
Agriculture

Natural Resources Conservation Service

# National Water Quality Initiative (NWQI) Launched in 2012



- Working collaboratively with EPA and states to improve water quality in small agricultural watersheds
- Primary goal to reduce nonpoint sources of nutrients and sediment, and pathogens related to animal agriculture

## More Information on NWQI:

2012 overview Watershed Academy webcast :

<https://www.epa.gov/watershedacademy/watershed-academy-webcast-usdas-national-water-quality-initiative>

2013 S&T conservation webinar on WQ monitoring and data sharing:

<http://www.conservationwebinars.net/webinars/nrcs-epa-water-quality-initiative/>

NRCS NWQI webpage:

<https://www.nrcs.usda.gov/wps/portal/nrcs/detail/national/programs/initiatives/?cid=stelprdb1047761>

# The “NWQI Perspective”

- NOT a new approach to planning
- NOT PL-566 small watershed planning
- NOT an area-wide plan with a formal sponsor



## So what IS it?

Cooperative watershed planning, using existing watershed plans often developed by partners, as a foundation for additional assessment, targeting, and outreach to achieve water quality goals through conservation implementation

# NWQI and Watershed Planning



- NWQI targets high-priority watersheds
- Watersheds selected for NWQI have established/build new partnerships
- Watersheds typically have an existing watershed plan(s) (319, TMDL, TMDL implementation plan, other) with **watershed goals** described
- Existing plans may not have the detail to inform the most effective implementation of practices for water quality benefit
- Need further watershed assessment at HUC-12 scale

# NWQI Watershed Assessment and Outreach



- Watershed assessment at the HUC-12 scale helps to identify critical source areas needing treatment, and assess effective conservation systems amenable to producers
  - Assessment ties into/complements the existing watershed plan(s) – it is not a stand-alone document
  - Assessment follows the NRCS area-wide planning policy, and includes the first 6 steps of planning
  - Assessment is a useful document to inform conservation planning at the field level
- NWQI pilot project is providing resources to support watershed assessments **and outreach strategies**

# Successful Watershed Planning\*

- Establish strong partnerships through stakeholder, community and producer involvement
- Define achievable and measureable watershed goals
- Clearly understand the pollutants of concern and transport modes
- Target conservation to critical source areas
- Develop conservation systems that address the pollutants, and that meet producers' needs (fit the watershed and fit the operations)
- Apply effective outreach strategies
- Plan for the long-term – flexibility and innovation



\* *CEAP watersheds synthesis (2012), Rural Clean Water Program evaluation (1993), EPA watershed planning (2008), RESOLVE review of NRCS watershed projects (2015)*



# Importance of Multi-Partner Approach

Katie Flahive, Environmental Scientist, USEPA

Erika Larsen, Physical Scientist, USEPA



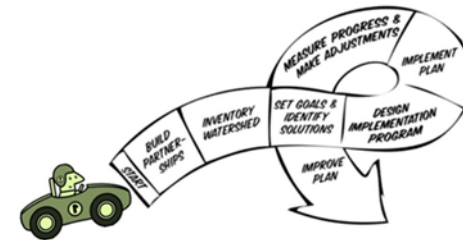
# Elements of Success: Multi Partner Approach

- The watershed approach is fundamental to achieving water quality results, specifically for watershed planning and water quality monitoring
- Partnerships are essential for all aspects of the project to work together
- Identify and engage watershed stakeholders and key partners during the planning stage, including producers, state and local agencies, soil & water conservation districts, universities, industry and watershed groups
- Beneficiaries of improved water quality (e.g., drinking water customers) are critical partners in the watershed project
- Collaborators can identify existing plans, data analyses and assessments

# Watershed Planning Focus

- A watershed plan, e.g., a 319 9-element watershed based plan, is developed as a holistic plan or a roadmap for implementation most likely to deliver water quality results
- USDA and EPA science confirm that targeting management practices in the right places is essential to water quality results
- The 9-elements are:
  1. Identify causes & sources to be controlled\*
  2. Estimate load reductions expected from conservation practices and BMPs
  3. Describe Nonpoint source management measures (in agriculture areas, conservation practice systems) & targeted critical areas\*
  4. Identify related loading/water quality success criteria or indicators
  5. Describe interim, measurable implementation milestones
  6. Describe load reduction/water quality monitoring program
  7. Describe info & education needed to promote conservation practices and BMPs
  8. Estimate technical assistance, funding, & sources required for implementation
  9. Schedule implementation of conservation practices and BMPs, assign tasks

\* Items to be discussed on this webinar





# Outreach and Leveraging for planning

- Leveraging various resources for watershed planning
  - Watershed groups/watershed coordinators are key in building capacity, identifying collaborators and local partners, tracking progress, etc.
  - Producer groups/farmers networks can have strong role in outreach and encouraging landowner engagement



# NWQI investments: §319 and USDA Conservation Programs

- Are complementary: shared goals; rely on local partners, voluntary action by landowners
- §319 funds expand and complement USDA funds
  - EQIP financial assistance funds may only go to practices
  - Planning and siting that is key for water quality outcomes
  - Build and sustain local coalitions for action
  - Assistance through local CDs and other partners adds capacity for technical assistance, outreach
- Significant 319 investment in NWQI watersheds for a wide range of activities including: focused instream water quality monitoring, watershed planning, outreach, coordination, technical assistance, tracking implementation and conservation practice implementation
- These activities require leveraging and partnership with a variety of partners
- There are over 670 restored waters (472 success stories), about half of which feature USDA collaboration



# Watershed Assessment

## Watershed Planning from the NWQI Perspective

Craig Goodwin  
National Water Quality Specialist  
USDA-Natural Resources Conservation Service  
Washington, DC

# NWQI Pilot Watershed Assessment

- I. Background and purpose of the assessment
- II. Watershed characterization
- III. Hydrologic and water quality characterization
- IV. Resource Analysis/Source Assessment
- V. Summary and Recommendations

## NWQI Pilot Watershed Assessment

The general planning process for development of a watershed-level plan is documented in the *National Planning Procedures Handbook (NPPH), Subpart F – Area-wide Conservation Planning*. For the NWQI pilot watershed process, the product to be completed is an area-wide conservation assessment (as defined in the NPPH Part 600.50 B. (2)) conducted at the HUC-12 watershed scale, herein termed a watershed assessment. A watershed assessment has a much greater focus upon hydrologic processes and factors affecting those processes and upon the resulting water quality conditions than a typical area-wide assessment.

The general elements you should include in a watershed assessment are outlined below. Some of this information may be available in other plans and documents; those can be referenced. Gaps in data or analysis will need to be completed in the one year assessment. Data collection should inform the analyses for water quality assessment, especially transport mechanisms and critical acres.

### I. Background and purpose of the assessment

Clearly identify the primary water quality resource concerns of the *Pilot* watershed, what the water quality objectives will be, and to what extent the problem can be addressed through NRCS technical and financial assistance.

- a. General overview/location of the watershed assessment area.
- b. Specific water quality degradation resource concerns/impairments.
- c. Constituents of concern.
- d. Opportunities and objectives for meeting water quality goals.
- e. An assessment of NRCS' ability to help partners reach the watershed goals.

### II. Watershed characterization

An overview of the watershed and identification of resource concerns. *This overview should be information that is useful for the water quality assessment and not just a laundry list of collected information.*

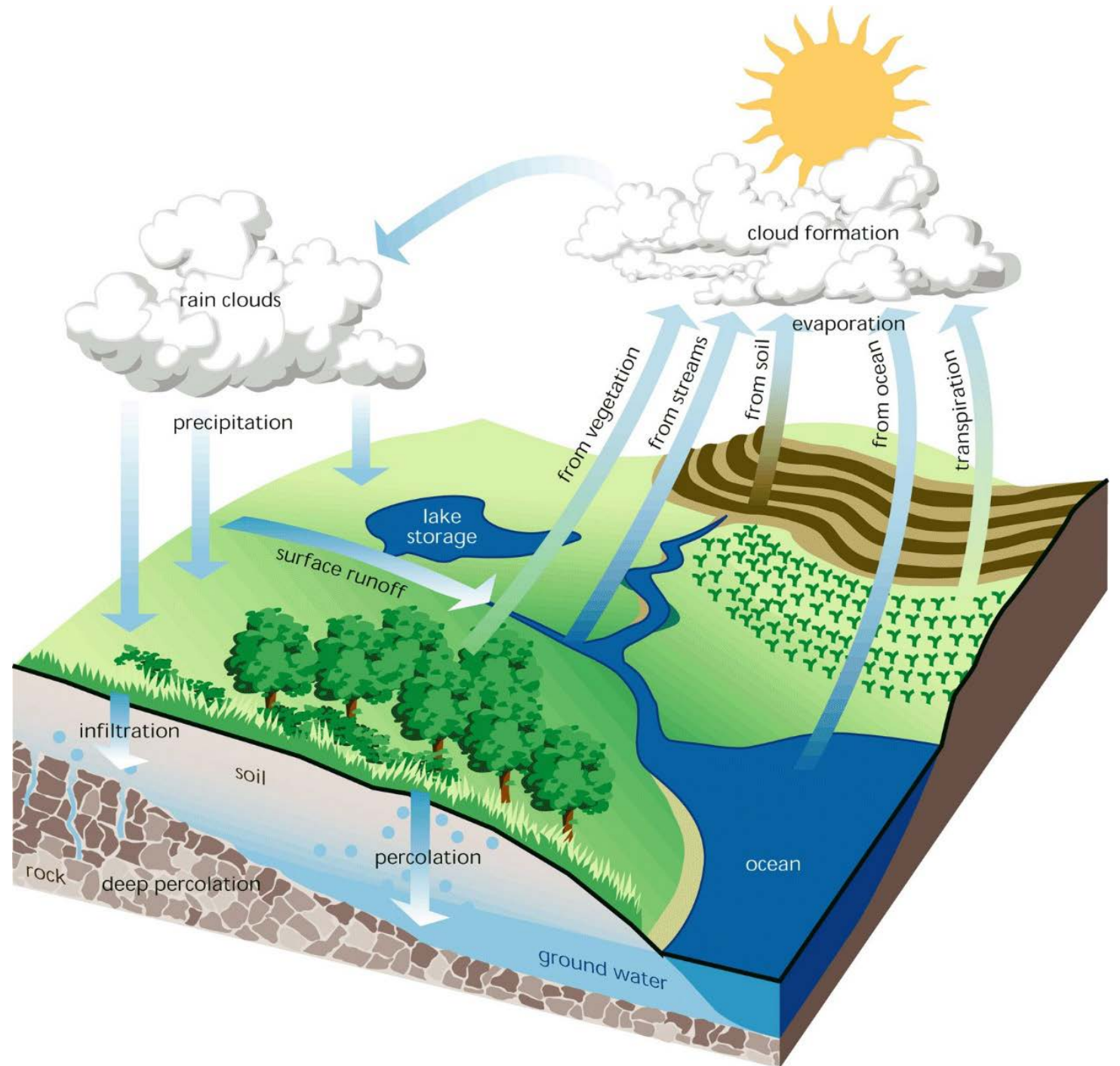
- a. Location of watershed within the drainage network.
- b. Landscape characteristics of the MLRA/ecoregion in which the watershed resides. Provide an overview of landscape conditions within which the watershed resides.
- c. Climate. Provide overview that gives context for land cover/uses and a basis for the hydrologic conditions described in Section III.
- d. Topography.
- e. Geology, geomorphology, and soils/soil interpretations.
- f. Drainage network (USGS National Hydrographic Dataset link; GIS derived flow network, National Wetland Inventory, tour and any visual assessments of the watershed).
- g. Land cover/land use.
- h. Socioeconomic conditions.
- i. Other relevant information to characterize the watershed.

# Think Outside the Box!

A **watershed** is an area of land that drains water and sediment to a specific point on a stream.



# Think Hydrology!





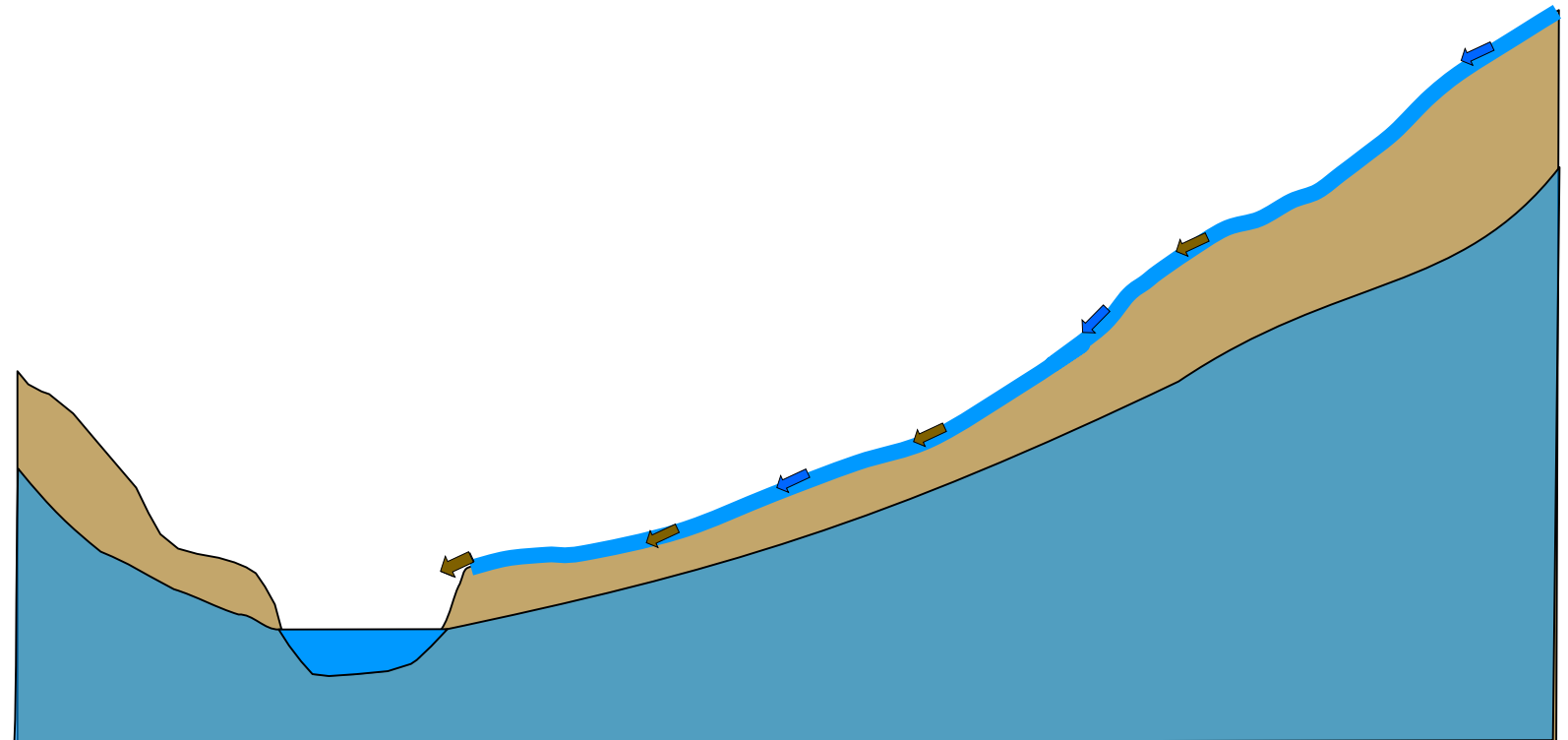
Source: FISRWG (10/1998). Stream Corridor Restoration: Principles, Processes, and Practices. By the Federal Interagency Stream Restoration Working Group (FISRWG).

# Overland Flow Runoff



Movement of:

-  Water and dissolved material
-  Sediment/particulate material



Note: Vertical Scale Exaggerated



# Overland Flow Runoff

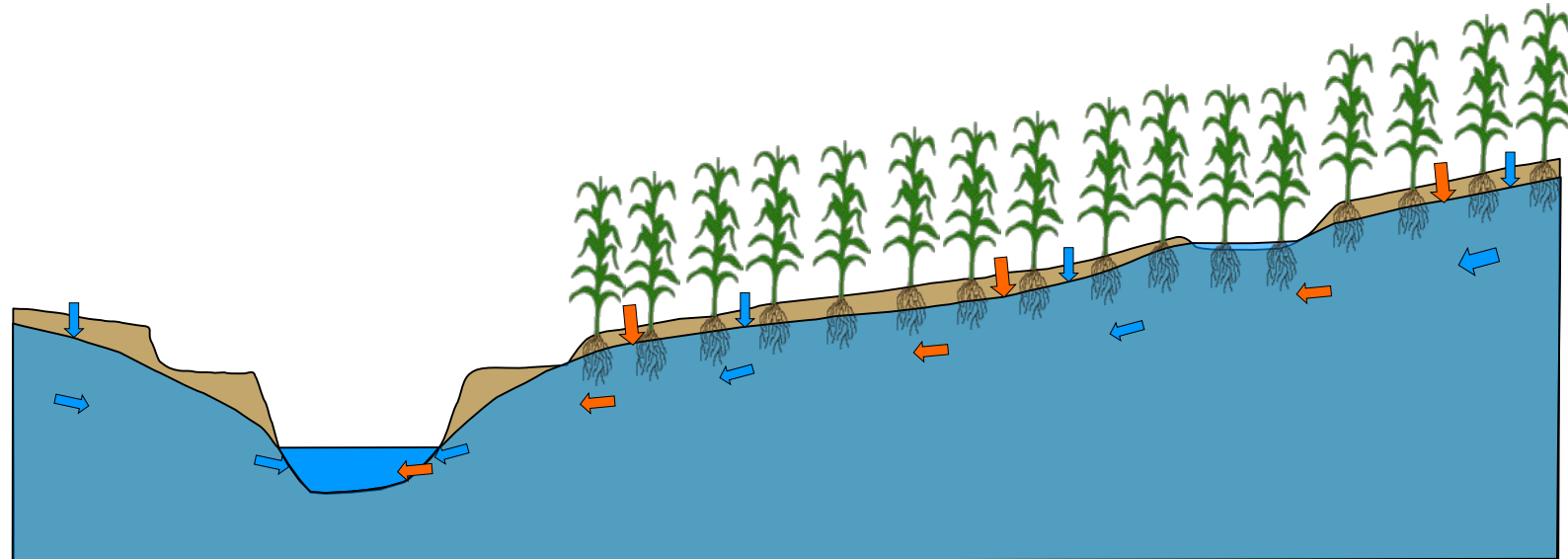


# Groundwater Baseflow



Movement of:

-  Water
-  Dissolved material





Note: Vertical Scale Exaggerated

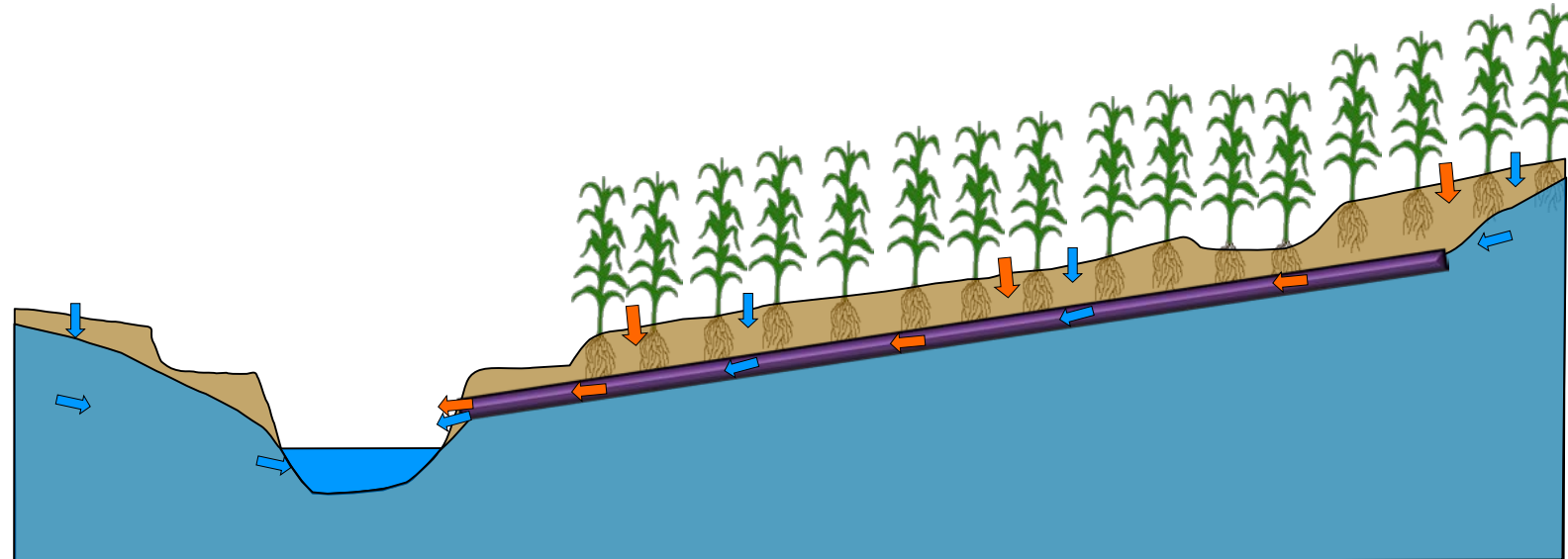


# Groundwater Baseflow-Adding Tile Drain



Movement of:

-  Water
-  Dissolved material



Note: Vertical Scale Exaggerated

# Critical Source Areas

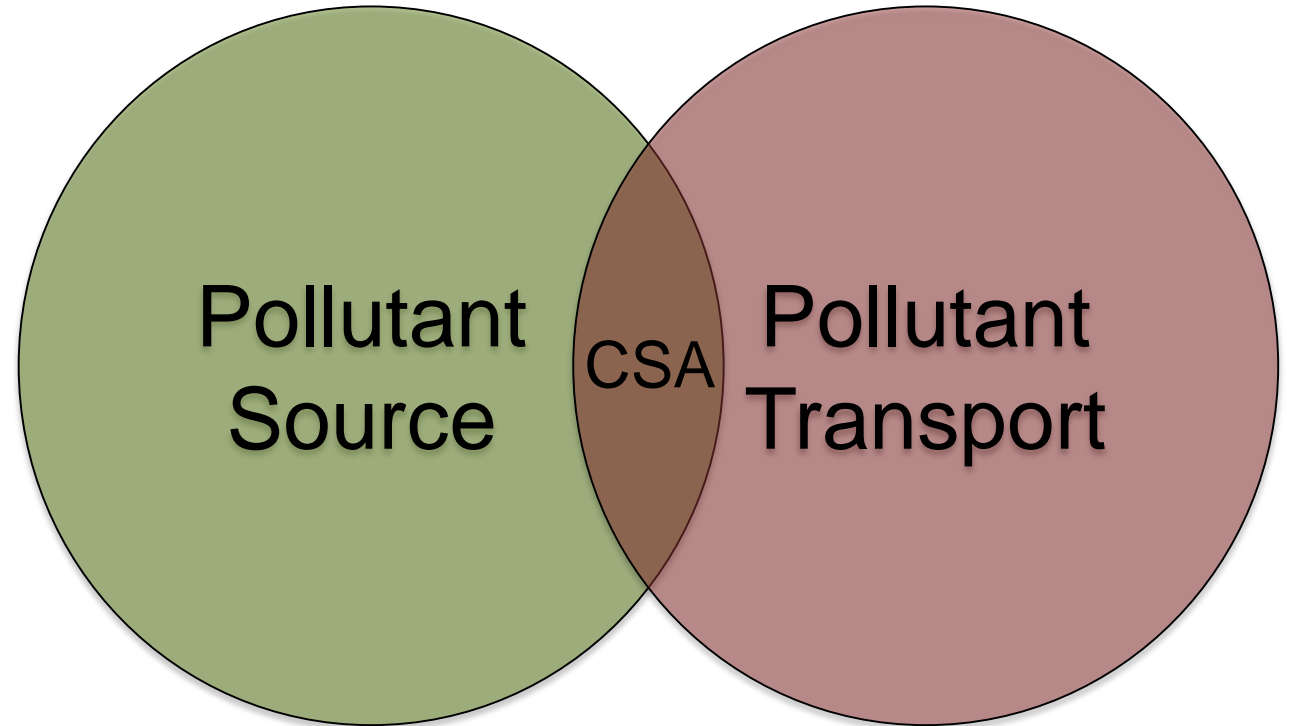
Source of pollutant



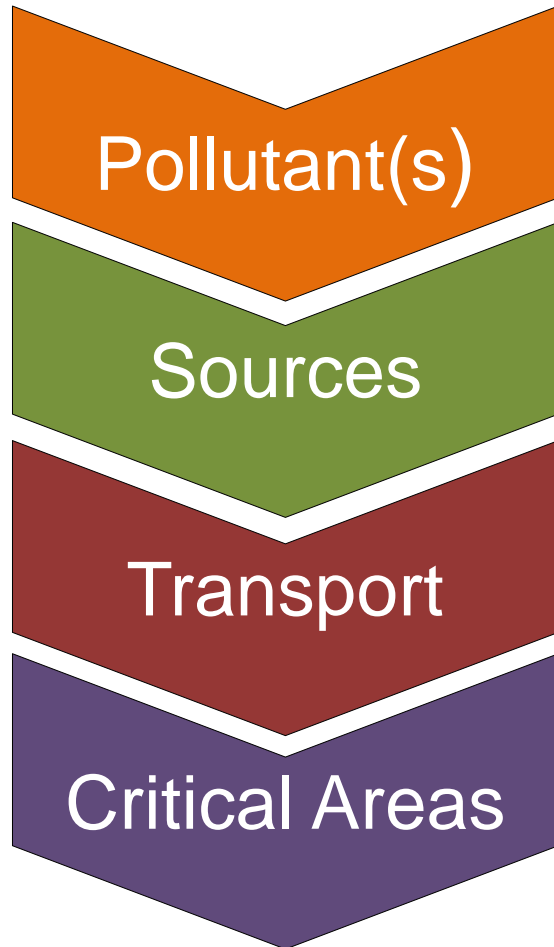
Transport mechanism



A relatively small fraction of a watershed can generate a majority of a watershed's nonpoint source load



# Within Watershed Targeting Process



- Identify pollutants of concern
- Set reduction goals
- Identify pollutant sources
- Identify pollutant transport mechanisms and routes
- Identify and target conservation to critical source areas

# Systems Approach to Non-Point Source Control: Avoid, Control, and Trap (ACT)



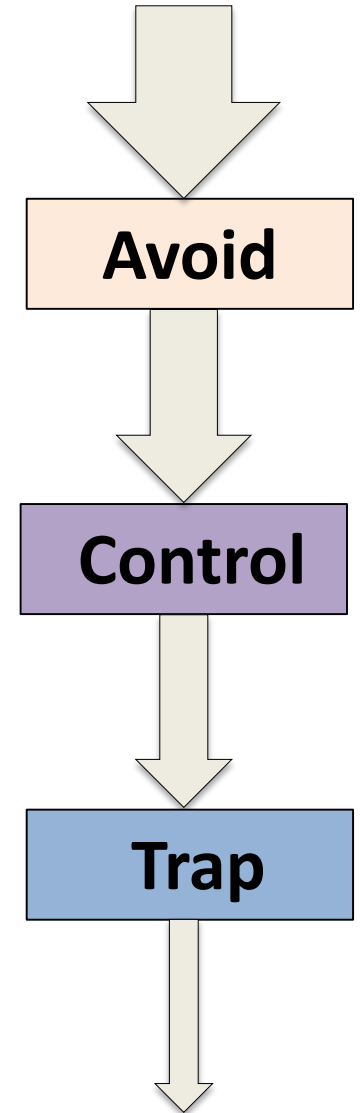
***Avoid*** point and non-point source contributions from agricultural operations



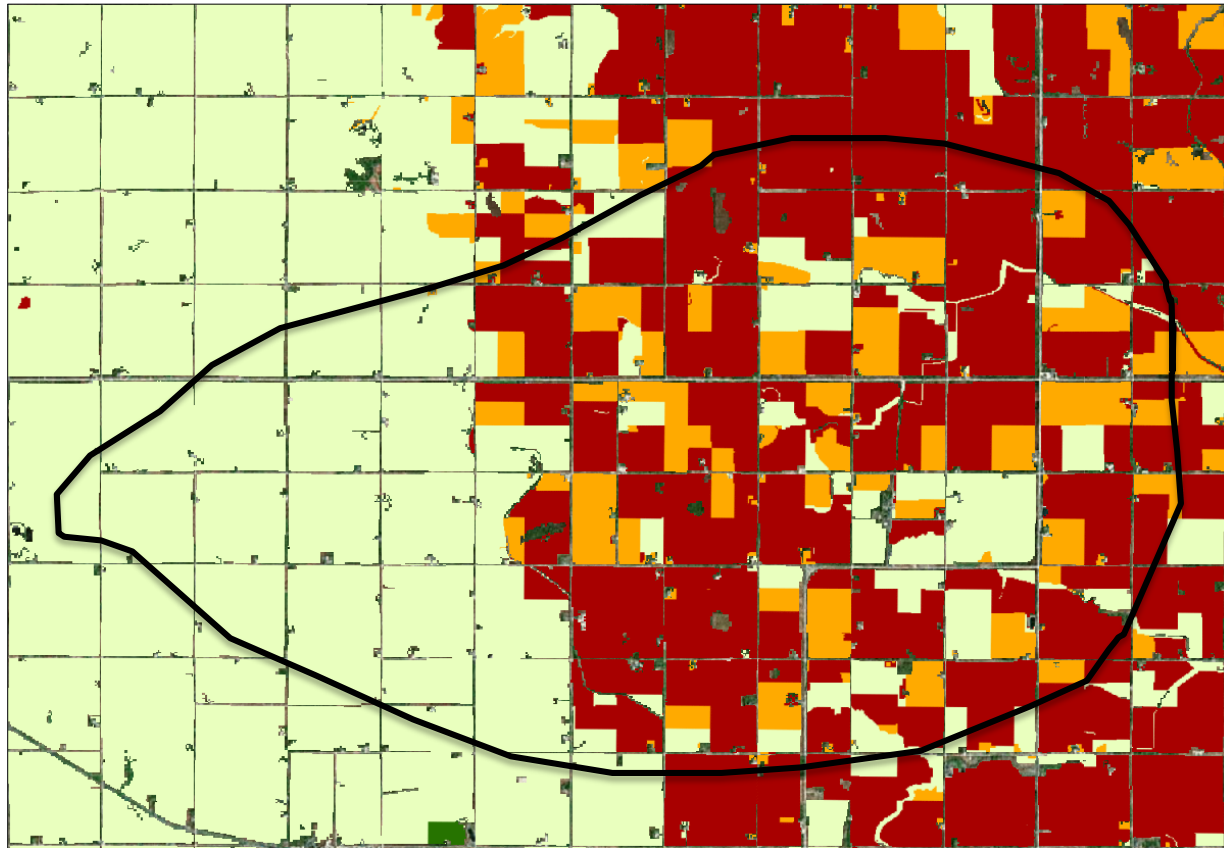
***Control*** runoff, erosion, and leaching to ground water



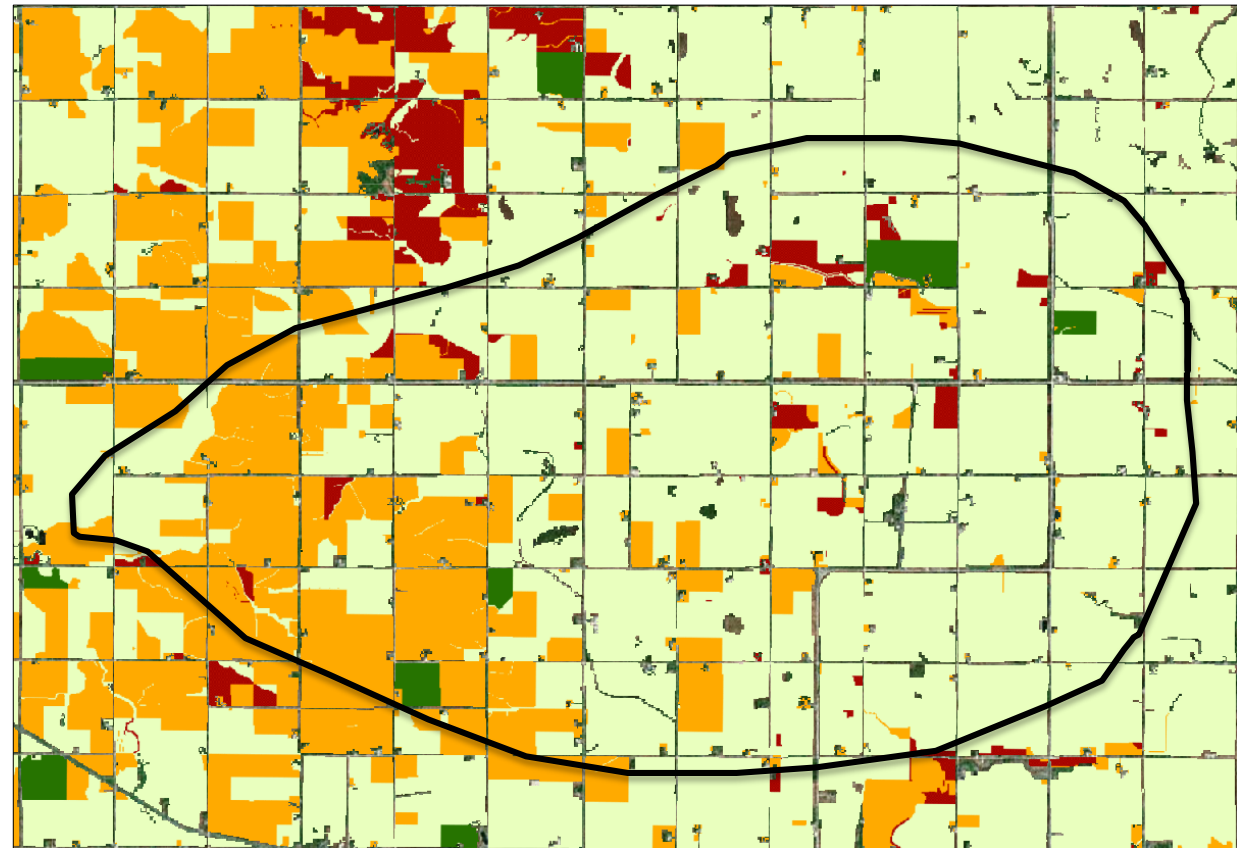
***Trap*** or physically stop contaminants before they can exit the agricultural landscape



# Watershed Assessment Tools



VAPPT: Nitrogen Leaching



VAPPT: Sediment



United States Department of Agriculture

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# Middle Eel, Beargrass Watershed

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Jill Reinhart, ASTC Partnerships

**National Water Quality Initiative Webinar**  
**April 25, 2017**

## Implementing Watershed Management Plans

- Priority areas
- Priority practices
- Targeted Funding

## Promoting Soil Health

- Conservation Cropping System Initiative

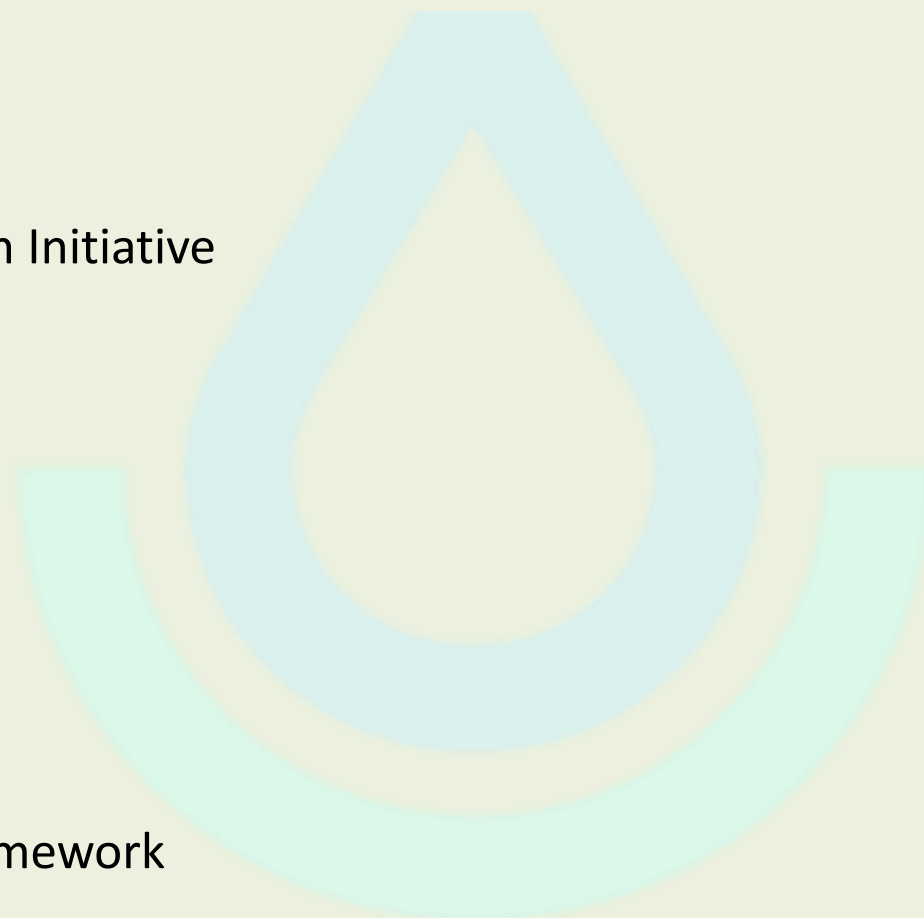
## Water Quality Monitoring

- Chemical & Biological

## Social Indicator Surveys

## Modeling

- Region 5 Model
- Ag Conservation Planning Framework



# Indiana Special Projects/Initiatives - FY2016

## Initiative Projects

- USFS & NRCS Joint Chiefs Landscape Restoration Partnership**
  - 1 - Pioneer Hills & Highlands Oak Community Easement Partnership
- Mississippi River Basin Initiatives (MRBI)**
  - 1 - Middle Eel, Manchester Collogo
  - 2 - Big Pine Creek 3 - Fish Creek 5 - Plummer Creek
  - 4 - Bissontown Creek 4 - Little Wino Creek 8 - Green Creek
- National Water Quality Initiative Watersheds (NWQI)**
  - 1 - Eagle Creek 2 - Ell Creek
  - 3 - Silver Creek 4 - Deargrass Watersheds
- Great Lakes Restoration Initiative (GLRI)**
  - 1 - Audlaize, St. Marys, St. Joseph-Maumee and Upper Maumee Watersheds
- GLRI Phosphorus Initiative**
  - 1 - Black Cr. Blue Cr. Shatto Ditch Hoffman Cr. Borum Run, Bottom Ditch-Maumee Rv. Bullman Ditch-St Marys Rv. Bullman Ditch-Maumee Rv. Blue Cr-St Marys Rv. Farnold Ditch, Gales Ditch, Headwaters Blue Cr, Headwaters Hoffman Cr, Hoffhouse Ditch, Houck Ditch, Marsh Ditch-Maumee Rv. Marz Cr, Nickleson Cr, Sarreman Ditch-St Mary Rv, Sozale Cr Maumee Rv, Snyder Ditch-St Marys Rv, Tiner Ditch and Vicker Ditch-St Marys Rv Watershed

## Partner Projects

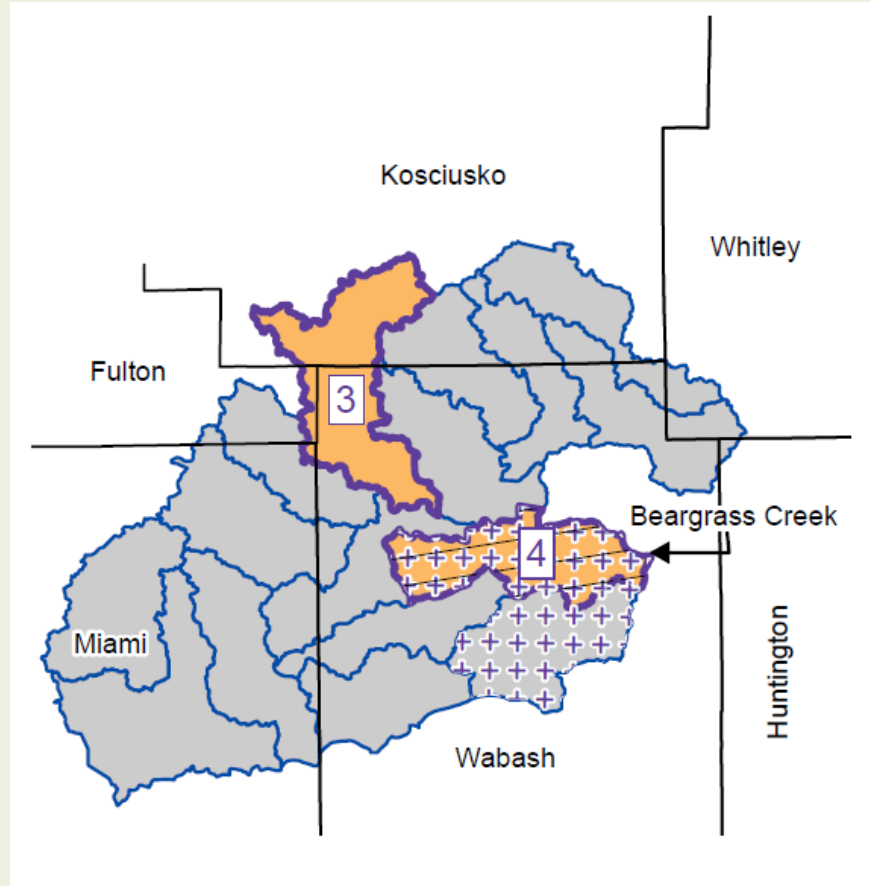
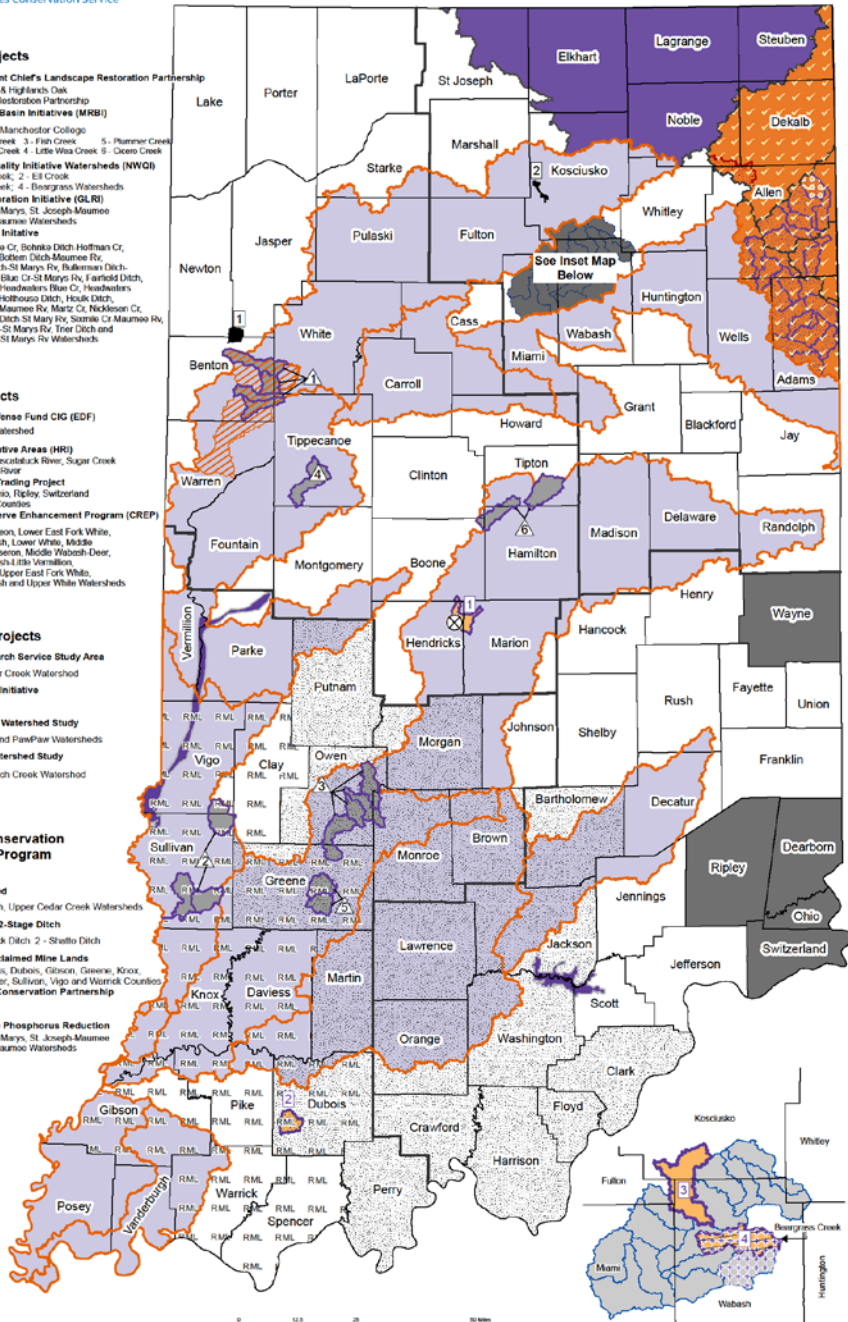
- Environmental Defense Fund CIG (EDF)**
  - 1 - Deargrass Watershed
- Healthy River Initiative Areas (HRI)**
  - 1 - Portion of Muscatalk River, Sugar Creek and Wabash River
- Ohio River Basin Trading Project**
  - 1 - Dearborn, Ohio, Ripley, Switzerland and Wayne Counties
- Conservation Reserve Enhancement Program (CREP)**
  - 1 - Highland Pigeon, Lower East Fork White, Lower Wabash, Lower White, Middle Wabash-Darwin, Middle Wabash-Deer, Middle Wabash-Ella Variation, Tippecanoe, Upper East Fork White, Upper Wabash and Upper White Watersheds

## Monitoring Projects

- Agricultural Research Service Study Area**
  - 1 - Upper Cedar Creek Watershed
- GLRI Phosphorus Initiative**
  - 1 - Black Creek
- ICP & CCSI Paired Watershed Study**
  - 1 - Beargrass and Paw Paw Watersheds
- School Branch Watershed Study**
  - 1 - School Branch Creek Watershed

## Regional Conservation Partnership Program (RCPP)

- Big Pine Watershed**
  - 1 - Mason Ditch, Upper Cedar Creek Watersheds
- ND Cover Crop & 2-Stage Ditch**
  - 1 - Kirkpatrick Ditch 2 - Shatto Ditch
- Soil Health on Reclaimed Mine Lands**
  - 1 - Clay, Daviess, Dubois, Gibson, Greene, Knox, Pike, Spencer, Sullivan, Vigo and Warrick Counties
- St. Joseph River Conservation Partnership**
  - 1 - St. Joseph River Watershed
- Western Lake Erie Phosphorus Reduction**
  - 1 - Audlaize, St. Marys, St. Joseph-Maumee and Upper Maumee Watersheds



## **EPA/IDEM Section 319 Grants**

- 2009-12 for Middle Eel Watershed Management Plan, cost share and water quality monitoring **(\$1 million)**
- 2012-15 for continued Middle Eel implementation and hiring four technicians **(\$500,000)**
- 2016-18 for cost-share in Beargrass watershed **(\$237,000)**

## NRCS Mississippi River Basin Initiative\* Environmental Quality Incentives Program (EQIP)

	Allocated	Obligated
FY10	\$146,938	\$149,106
FY11	\$594,481	\$808,227
FY12	\$594,481	\$1,100,802
FY13	\$594,481	\$1,450,000
FY14	\$594,481	\$735,000
FY15	\$390,000	\$549,782
FY16	\$450,000	\$226,534
<b>TOTAL</b>	<b>\$3,364,862</b>	<b>\$5,019,451</b>

\*Not official NRCS REAP numbers

## NRCS National Water Quality Initiative\* Environmental Quality Incentives Program (EQIP)

	Obligated
FY15	\$1,076
FY16	\$67,500
<b>TOTAL</b>	<b>\$5,019,451</b>

\*Not official NRCS REAP numbers

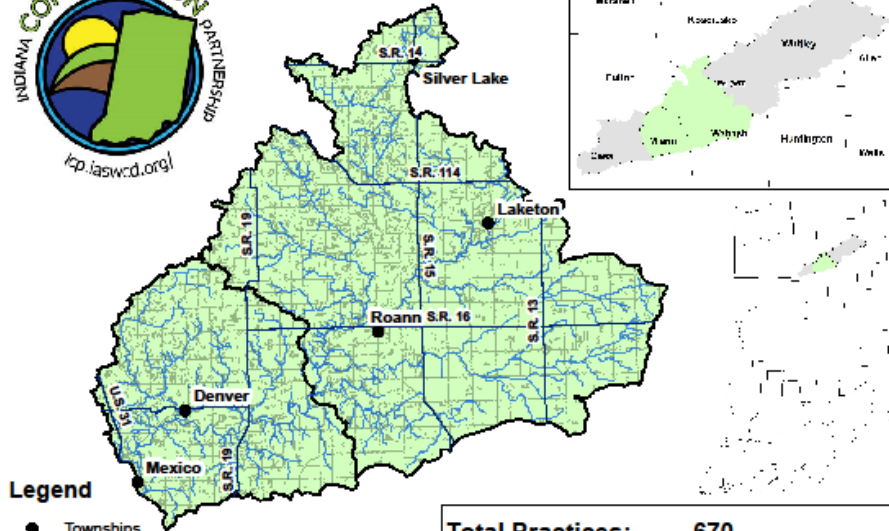
- US Fish & Wildlife Service and OH River Basin Fish Habitat Improvement to remove three dams in the Eel River **(\$158,000)**
- Paired Watershed Study (Beargrass and PawPaw)
  - IASWCD **(\$56,000)**
  - Environmental Defense Fund **(\$60,000)**
  - IN Corn Marketing Council & IN Soybean Alliance **(\$56,000)**
- IN Dept. Natural Resources for black bass study in Eel River **(\$114,000)**
- US Fish & Wildlife Service for mussel reintroduction **(\$10,000)**, upland conservation **(\$15,000)**, and 2 stage ditch **(\$60,000)**
- Environmental Defense Fund Conservation Innovation Grant
  - Social Indicator Survey (Purdue University, Linda Prokopy)
  - Ag Conservation Planning Framework Model (ARS Iowa, Mark Tomer)

**The Indiana Conservation Partnership is utilizing the EPA Region 5 Model to track conservation accomplishments statewide, and by watershed.**

		2013 - 2015 aggregated				
HUC_NAME	HUC_12	R5M Practices	All Practices	Sediment (tons)	Phosphorus (lbs.)	Nitrogen (lbs.)
Beargrass Creek	051201040503	230	453	15,462	21,488	43,182
Little Wea Creek	051201080105	25	46	1,577	91,742	4,474
Brumm Ditch-Big Pine Creek	051201080405	31	88	2,248	2,771	5,541
Darby Ditch-Big Pine Creek	051201080406	2	14	162	222	444
Prairie Creek	051202010601	6	8	273	579	933
Tobin Ditch-Cicero Creek	051202010605	10	19	744	1,006	2,010

## 2014 Middle Eel Creek Nutrient and Sediment Load Reductions

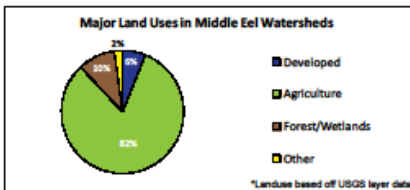
Accomplished by Private Landowners and the Indiana Conservation Partnership.



### Legend

- Townships
- Highways
- Streams
- Landuse
- Middle Eel Watersheds

HUC10: 512010406, 512010407  
 \*HUCs are part of a numeric system used to identify specific watersheds.



Data provided by: Indiana State Department of Agriculture, Indiana Department of Environmental Management, Indiana Department of Natural Resources, Indiana Soil and Water Conservation Districts, and the USDA Natural Resources Conservation Service.

To learn more about Indiana's Nutrient Reduction Strategy please visit [isda.in.gov](http://isda.in.gov)

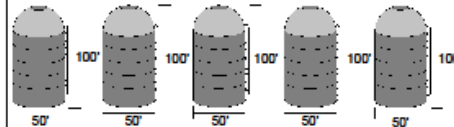
**Total Practices: 670**

Top practices include use of cover crops, residue and tillage management, no till, and conservation cover. Conservation practices in this watershed have reduced the volumes below from entering Eel Creek.

\*Nutrient estimates only consider sediment bound N and P, not dissolved.  
 \*\*Practices do not include the many unassisted practices designed and installed solely by a private landowner without ICP assistance.

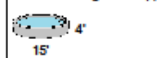
**Sediment: 92,428,400 lbs.**

Which is enough to fill about 5 50x100 grain silos!



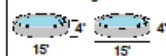
**Phosphorus: 59,135 lbs.**

Which is enough to fill approximately 1 backyard swimming pool.



**Nitrogen: 118,987 lbs.**

Which is enough to fill about 2 backyard swimming pools.



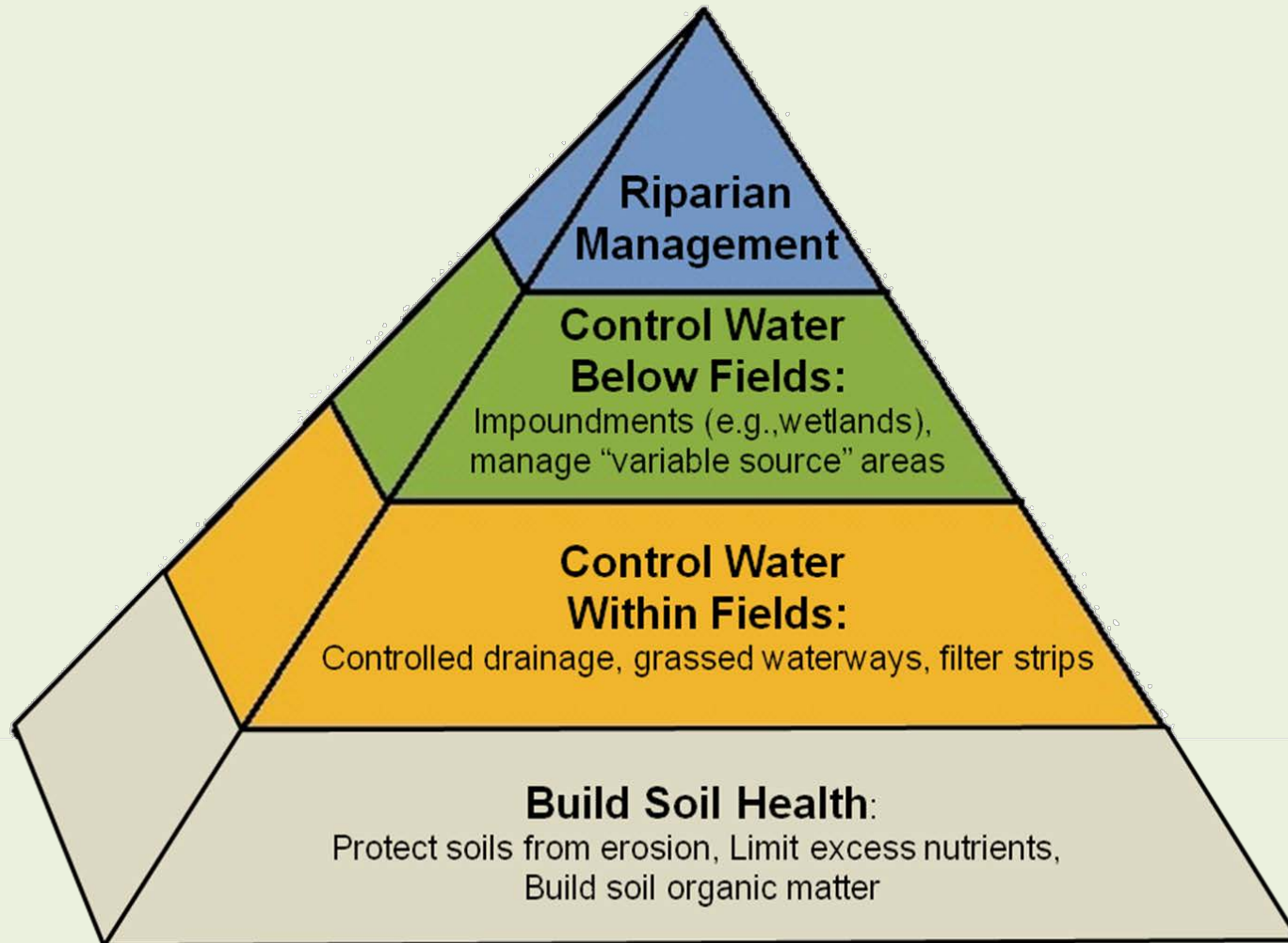
\*Load reductions based off the EPA region 5 load reduction model.

# Measuring Results: R5

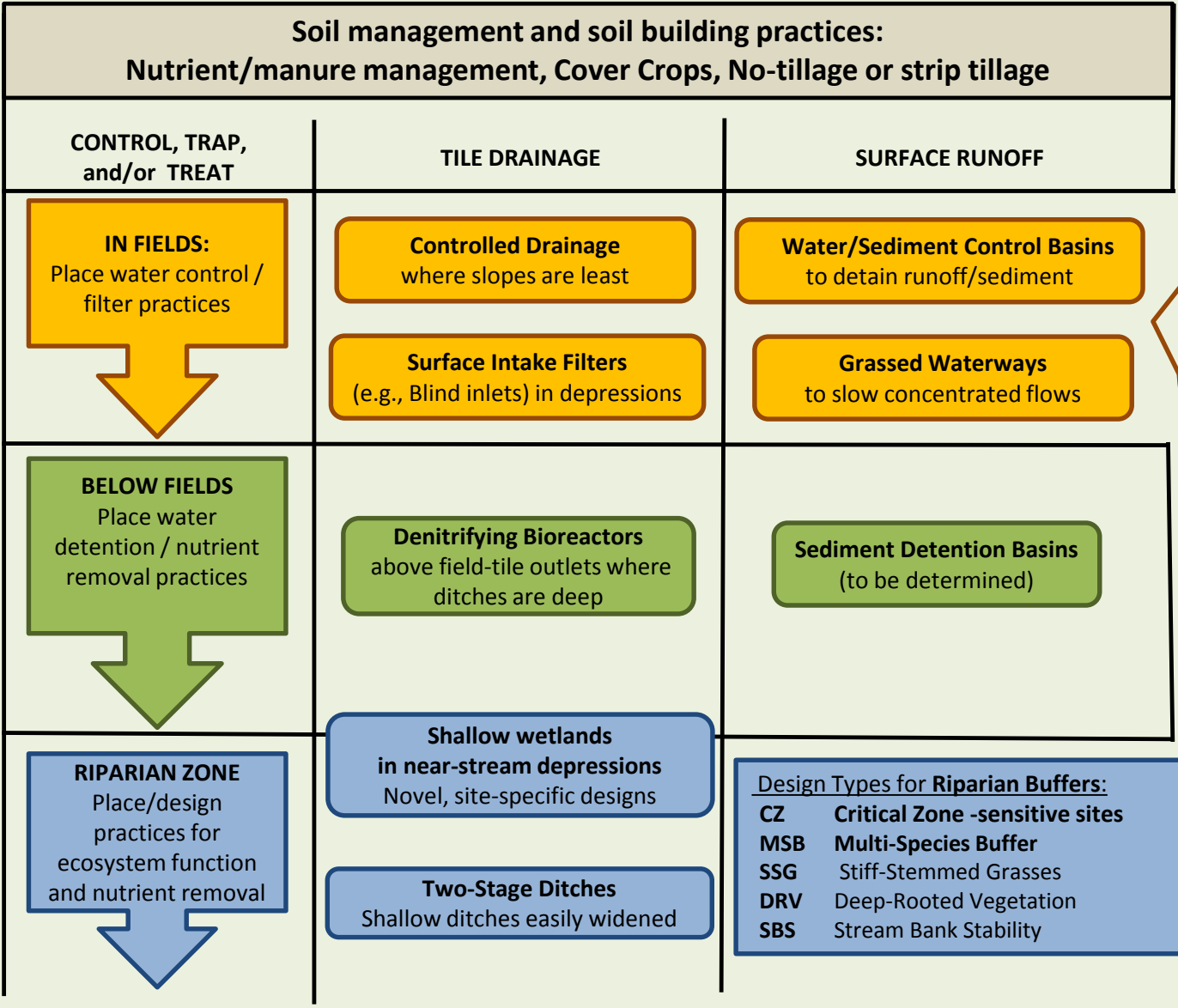
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## Concept for Agricultural Conservation Planning Framework (ACPF): A CONSERVATION PYRAMID FOR AGRICULTURAL WATERSHEDS



**Agricultural Conservation Planning Framework**  
**OUTLINE OF INITIAL PRACTICE PLACEMENT ASSESSMENTS FOR BEARGRASS WATERSHED**



Supplemental Landscape Assessments

**Runoff Risk Assessment:**  
Fields where runoff control is most needed

Close to stream?

	Yes	No	
Slope steepness			
H	A	B	C
M	B	C	
L	C		

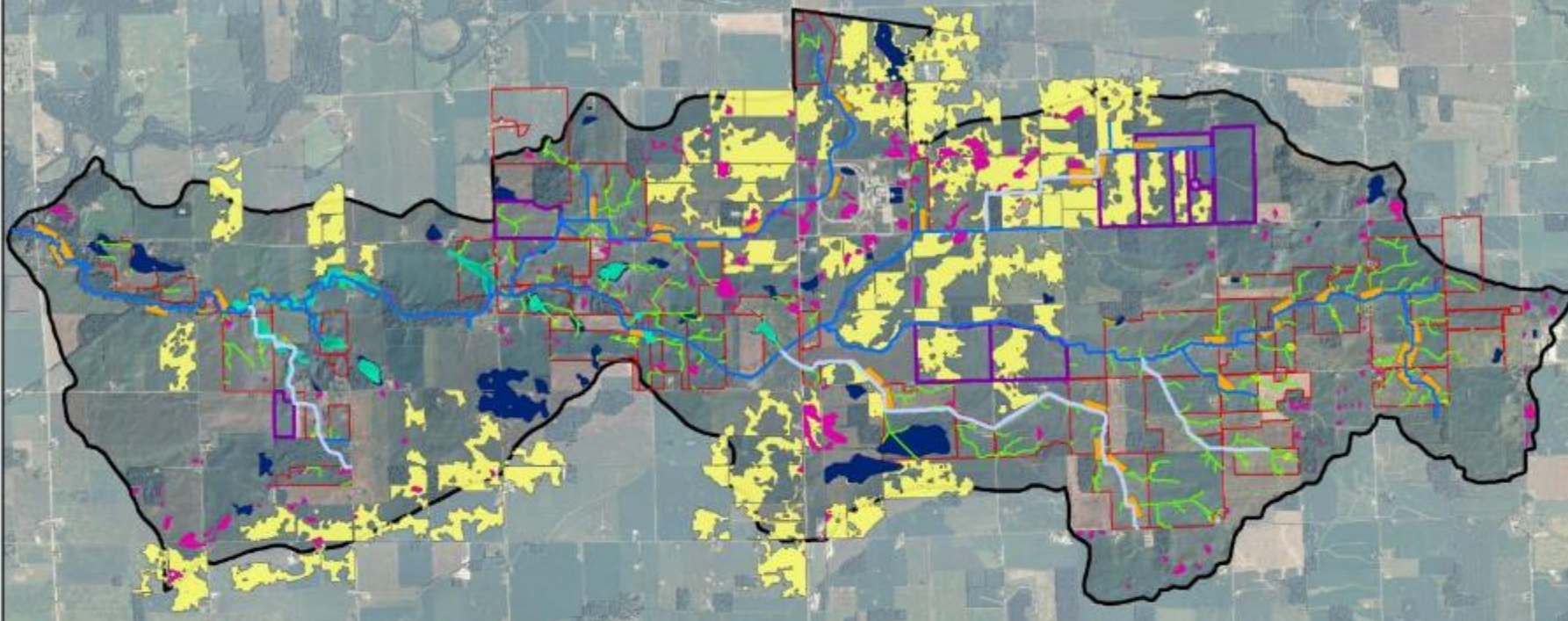
**Riparian Assessment:**  
Match buffer designs and landscape settings

Shallow water table?

	Yes	No	
Runoff delivery			
H	CZ	MSB	SSG
M	MSB	MSB	SSG
L	DRV	DRV	SBS

**APPLICATION:** Scenario development and assessment guided by landowner participants implement/ monitor/ adapt

# All Practice Opportunities



Across watershed: Nutrient/manure management, Cover Crops, No-tillage or strip tillage

## In Field Practices

### In Field Surface Depressions

Depressions with likely tile intakes (classified by depth)

■ < 1 meter

■ > 1 meter

■ Drainage Management Opportunities

### Runoff Control

— Grass Waterways (> 5 acres drainage)

■ WASCOBS (Water and Sediment control basins)

Fields at risk of direct surface runoff to stream

## Edge of Field Practices

Bioreactors

## Riparian Practices

— 2-stage ditch possibilities

### Depressions Along Stream (Divert & Treat)

#### Estimated Water Table Depth

■ Channel

■ 0 - 50 cm

■ 50 - 100 cm

■ 100 - 150 cm

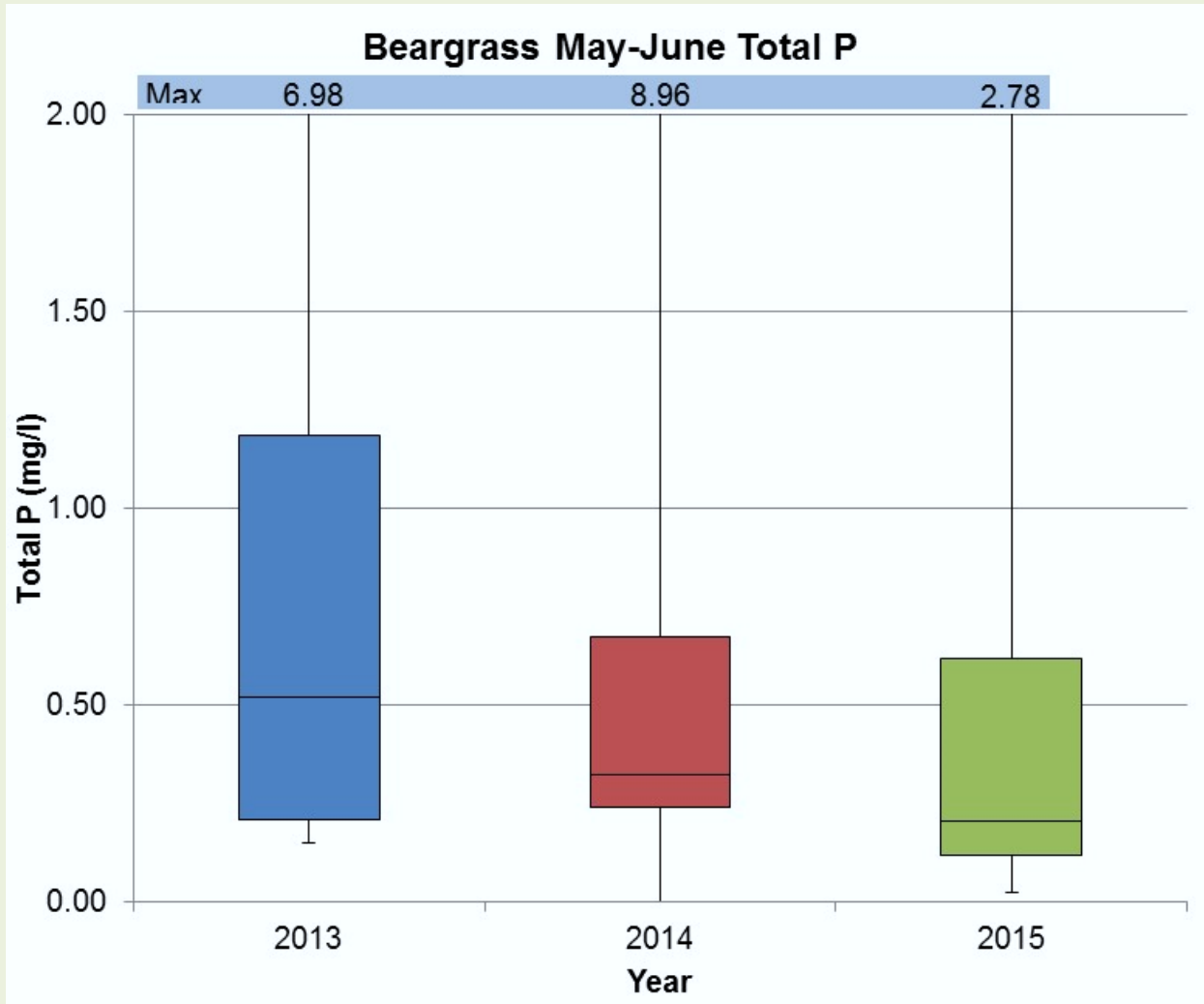
### Riparian Function

■ Critical Zone / Multi Species Buffer



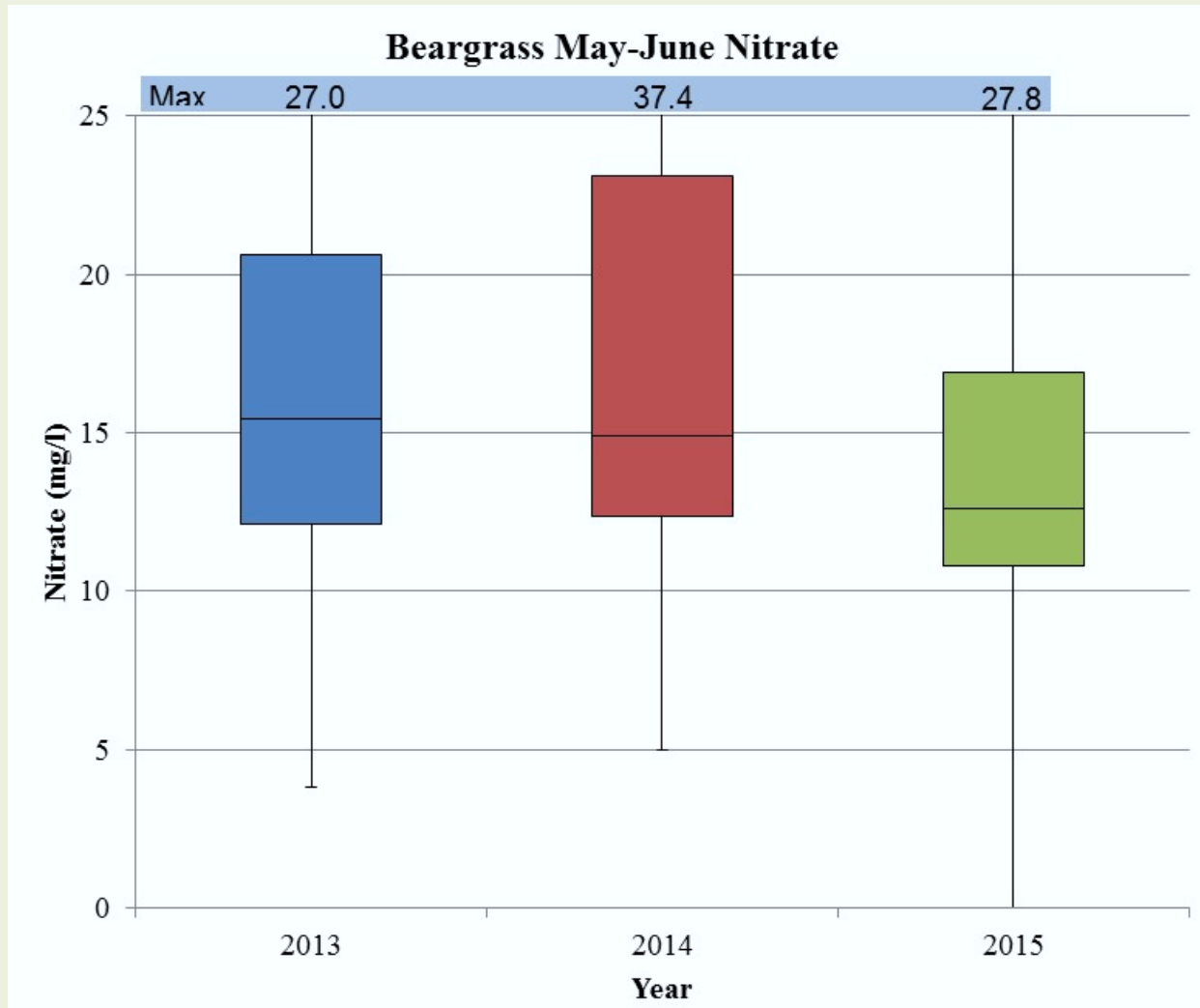
# Measuring Results: Water Quality

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# Measuring Results: Water Quality

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## 2014 Baseline Survey & 2016 Follow Up Survey to Measure Change

- **Adoption of ‘innovative’ conservation practices remained low, but awareness increased.**
  - denitrifying bioreactors, saturated buffers, controlled drainage, two stage ditches, and stream channel restoration
- **Key factors that encourage the initial adoption and continuing usage of cover crops include:**
  - availability of cost-share opportunities
  - a desire to reduce on-farm erosion and improve soil health
- **Key factors that discourage ongoing usage of cover crops include:**
  - decreased or unsightly yields
  - negative experiences with managing cover crops
- **Benefits of the Beargrass Creek Watershed Approach Project:**
  - water quality monitoring and data
  - opportunities to learn about and try new conservation practices
  - enhanced local relationships, and collaboration with other partners



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# Layering Conservation Results

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## Modeling

- Region 5
- ACPF

## Monitoring

- Biological (Fish studies and Mussel reintroduction)
- Water Quality

## Social Indicator Studies



- **Staff Turnover**
  - District Conservationist
  - Watershed Coordinator
  - SWCS Manager
  - Prof. Sweeten Retiring
- **Social Change**
  - Reaching those that will work with us
  - Hit a wall with participation
  - Generational
- **Consistent Messages**
  - Public, private, university, NGO
- **Risk**
  - New management approaches: investment and uncertain outcome
  - Taking land out of production



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[www.in.nrcs.usda.gov](http://www.in.nrcs.usda.gov)

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**Helping People Help the Land.**